## BEFORE THE FEDERAL ELECTION COMMISSION

FEDERAL ELECTION
COMMISSION
2010 SEP 16 AM II: 14
OFFICE OF GENERAL
COUNSE

Sam Lieberman
Chair, Nevada State Democratic Party
1210 S Valley View Blvd, Suite 114
Las Vegas, NV 89102

Complainant,

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Sharron E. Angle P.O. Box 33058 Reno, NV 89533

Friends of Sharron Angle Alan B. Mills, Treasurer P.O. Box. 33058 Reno, NV 89533

Harry Reid Votes
Allison Van Over, Treasurer
3008 Campbell Circle
Las Vegas, NV 89107

Danny Tarkanian 3008 Campbell Circle Las Vegas, NV 89107

Respondents.

#### COMPLAINT

Complainant files this complaint with the Federal Election Commission (the "FEC" or "Commission") under 2 U.S.C. § 437g(a)(1) (2010) against Nevada Senate candidate Sharron Angle; her authorized campaign committee, Friends of Sharron Angle, Alan B. Mills, Treasurer; Daniel "Danny" Tarkanian; and Harry Reid Votes ("HRV"), Allison Van Over, Treasurer (collectively "Respondents") for numerous violations of the Federal Election Campaign Act of 1971, as amended ("FECA" or the "Act"). Danny Tarkanian is apparently an agent of the Angle campaign, and yet has also registered and is operating a political committee, HRV, in order to

MUR# 6377

attack Angle's opponent, Senator Harry Reid. Accordingly, HRV's expenditures for communications attacking Senator Reid constitute coordinated communications, and thus excessive contributions to Angle. It appears that HRV is making and Angle is accepting contributions in violations of the Act. Furthermore, the use of "Harry Reid" in HRV's name, as well as HRV's disclaimers on certain advertisements, also constitute violations of the Act and the FEC's regulations.

#### A. Factual Buckground

Although Danny Tarkanian lost to Sharron Angle in the Nevada Republican Senate

Primary, he has since begun to campaign on her behalf. For example, as reported in the Las

Vegas Sun, Tarkanian hosted a "Tark Week," seven days of campaigning for the Republican

Party, during which "[h]e and his wife, Amy, joined volunteers in calling hundreds of people to

ask them to support Reid opponent Sharron Angle." Furthermore, Tarkanian is making

appearances to support Angle's campaign, including at "Gun Rights Night," a Friends of Sharron

Angle event at which both Sharron Angle and Tarkanian will be speaking. Tarkanian appears to

be working as an agent of the Angle campaign.

At the same time Tarkanian has been working with the Angle campaign, he has also formed a separate political committee, HRV.<sup>3</sup> HRV filed as a 527 organization with the Internal Revenue Service on August 20, 2010, listing Tarkanian as the organization's custodian of records

<sup>&</sup>lt;sup>1</sup> See Delen Goldberg, "Lois Tarkanian likes Harry Reid, Danny aids GOP," Las Vegas Sun (August 9, 2010), available at <a href="http://www.lasyegassun.gom/news/2010/aug/t9/lois-likes-reit-daggy-aids-pop/">http://www.lasyegassun.gom/news/2010/aug/t9/lois-likes-reit-daggy-aids-pop/</a>.

<sup>&</sup>lt;sup>2</sup> See "Gun Rights Night" flyer, attached hereto as Attachment A.

<sup>&</sup>lt;sup>3</sup> See Amanda Terkel, "Sharron Angle Surrogate Danny Tarkanian: I Disagree with Advocating 'Second Amendment Remedies," Huffington Post (September 12, 2010), available at <a href="http://www.huffingtonpost.com/2010/09/12/sharron-angle-danny-tarkianian-second-amendment-remedias\_n\_71401i\_html;">http://www.huffingtonpost.com/2010/09/12/sharron-angle-danny-tarkianian-second-amendment-remedias\_n\_71401i\_html;</a>; Assassiated Pries, "New Group to Target Reid in Nevada Senste Raue,"

<a href="http://www.newsmax.com/insideCpver/US-Nevada-Senste/2010/08/23/id/368191">http://www.newsmax.com/insideCpver/US-Nevada-Senste/2010/08/23/id/368191</a> ("Tarkanian, who finished behind fellow Republican Sharron Angle in the state's June primary, has formed a political committee to launch a website and run radio and TV ads dissecting Sen. Harry Reid's voting record.").

and contact person.<sup>4</sup> HRV then registered as a political committee with the FEC on August 24, 2010, listing Tarkanian as the custodian of records and designated agent.<sup>5</sup> HRV's Statement of Organization indicates that it was formed to oppose the candidacy of Harry Reid. HRV has created a website (www.harryreidvotes.com) and at least one radio advertisement opposing Senator Reid's candidacy. The radio advertisement ends with the disclaimer, "Harry Reid Votes is Responsible for the content of this advertisement.<sup>66</sup> HRV is also planning on airing television advertisements attacking Senator Reid.<sup>7</sup>

Tarkanian was asked about "being in the campaign and doing this independent thing" in a recent television interview with Nevada reporter, Jon Ralston. Tarkanian responded that he was "a man of many hats," did not deny that he was a part of Angle's campaign, and asked "Do you want me to be just a one issue person here?" The interview segment ended with Ralston's observation that "All right. He's independent. He's in the Angle campaign."

#### B. Legal Analysis

#### 1. Coordination and Excessive Contributions

Pursuant to 2 U.S.C. § 441a(a)(7)(B)(i), "expenditures made by any person in cooperation, consultation, or concert, with, or at the request or suggestion of, a candidate, his authorized political committees, or their agents, shall be considered to be a contribution to such candidate." The Cammission's regulations implementing this provision further explain that an expenditure for a communication will be considered an in-kind contribution to a campaign if it is

<sup>&</sup>lt;sup>4</sup> See Political Organization Notice for Section 527 Status, Form 8871, Harry Reid Votes (August 20, 2010) attached hereto as Attachment B.

<sup>&</sup>lt;sup>5</sup> See Statement of Organization for Harry Reid Votes (August 24, 2019), attached hereto as Attachment C.

<sup>&</sup>lt;sup>6</sup> HRV's radio ad may be heard on its website, here:

https://secure.campaignsolutions.com/harryreidvotes/donation2/?initiativekey=5LiO9VKXDYZY.

Associated Press, "New Group to Target Reid in Nevada Senate Race," <a href="www.newsmax.com">www.newsmax.com</a>, (August 23, 2010), available at <a href="https://www.newsmax.com/InsideCuvgrfUS-Nevada-Senate/2010/08/23/id/368191">www.newsmax.com/InsideCuvgrfUS-Nevada-Senate/2010/08/23/id/368191</a>.

An excerpt of Jon Raiston's interview with Tarkanian may be viewed here: http://www.youtube.com/watch?v=lwAnghrFkWo.

(1) paid for by an entity other than the campaign; (2) meets certain content standards, including by being an electioneering communication, public communication that contains express advocacy, or a public communication that clearly identifies a candidate for the Senate within 90 days of an election; and (3) meets certain conduct standards regarding the coordination between who paid for the ad and the campaign or an agent of the campaign. See 11 C.F.R. §§ 109.20(b), .21. An individual is considered an "agent" of a campaign if he or sha has authority to, inter alia, request, suggest, or make a communication on behalf of a campaign. 11 C.F.R. § 109.3(b). Tarkanian's role in the campaign is that of a spokesparson; in that role, he speaks for the campaign publicly and appears on public communications advertising events; he may also have a role in the creation of communications featuring his name. Thus, Tarkanian appears to be an "agent" of the Angle campaign as illustrated by his phone banking, speaking on behalf of the Angle campaign, appearances at events and on event publicity, as well as his wide range of other "surrogate" activities.

Because of Tarkanian's role in the Angle campaign, expenditures by HRV for radio or television advertisements opposing Harry Reid are coordinated communications and thus in-kind contributions to the Angle campaign. For example, HRV's radio advertisement currently available on its web site constitutes a "coordinated communication" because it is (1) paid for by HRV, a "person" other than the Angle campaign; (2) is a broadcast communication that advocates against a clearly identified federal candidate within 90 days of the November general election and thus satisfies the "content" standards in any number of ways; and (3) because Tarkanian, who runs HRV, is a agent of the Angle campaign. Because Tarkanian is an agent of the Angle campaign, his creation of advertisements through HRV are – by definition – coordinated communications.

Although it is unclear how much money HRV has spent attacking Senator Reid to date, there is no question that its expenditures for its planned radio and television advertisements, as well as any other public communications, will plainly exceed its \$5,000 contribution limit to the Angle campaign under 2 U.S.C. § 441a(a). HRV will therefore be making, and Angle will be accepting illegal contributions prohibited by the Act.

Even apart from Tarkanian technically acting as an agent of Angle's campaign, HRV's communications are probably still "coordinated communications." Given Tarkanian's role as a spokesmen for Angle, it is likely that he, the campaign, and other individuals at HRV have engaged in activity that would independently satisfy the conduct prong of the Commission's coordination test. For example, through Tarkanian or other individuals, Angle or her campaign have probably requested or suggested that HRV create its ads, been materially involved or had substantial discussions about the creation of their ads, or otherwise coordinated their activities. In that case as well, HRV would again be making, and Angle receiving, illegal contributions. The Commission should investigate any and all possible avenues of coordination between HRV, Tarkanian, and Angle.

#### 2. Prohibited Use of a Candidate's Name

Premiant to 11 C.F.R. § 102.14(a), the name of any non-connected political committee may not include the name of any eandidate for federal office. In other words, only a candidate's authorized committee may register with his or her name. The only exception to this rule is for draft committees, or special projects of political committees that clearly and unambiguously show opposition to the named candidate. See 11 C.F.R. § 102.14(b).

Here, Tarkanian's political committee, "Harry Reid Votes," plainly includes the name of a federal candidate, "Harry Reid." This is not a special project, but the actual name of the political

committee. Accordingly, none of the exceptions apply and HRV and Tarkanian have clearly violated 11 C.F.R. § 102.14(a).

#### 3. Insufficient Disclaimer

Under 11 C.F.R. § 110.11, "public communications," such as radio advertisements, from a political committee must include a statement clearly identifying the name of the committee that paid for the advertisement; the committee's street address, telephone number, or web site address; and whother or not the committee was authorized by any contribate or candidate's committee. Radio advantisements specifically must include an additional statement that the committee is "responsible for the content of this advertising." 11 C.F.R. § 110.11(c).

Here, HRV's radio advertisement states that "Harry Reid Votes is responsible for the content of this advertising," but it does not state "Paid for by Harry Reid Votes;" HRV's address, phone number, or web site; or whether the advertisement was authorized by any candidate, such as Sharron Angle. This last omission is particularly troubling given the apparent coordination of HRV's advertisements with the Angle campaign and its agents. By omitting this information, HRV has violated the FEC's disclaimer requirements.

#### C. REQUESTED ACTION

Darmy Tarkanian has violated the Act because he has created a political committee to attack Harry Reid, while at the same time, acting as an agent of Sharron Angle's senate campaign. Expanditures made from Tarkanian's committee, Harry Reid Votes, constitute "coordinated communications" and in-kind contributions to the Angle campaign. As Harry Reid Votes has apparently spent well over \$5,000 on its coordinated expenditures attacking Senator Reid, the committee has made, and Sharron Angle has accepted, excessive contributions in violation of the law. Tarkanian and Harry Reid Votes have further violated the law by illegally

including the name of a federal candidate in the name of an unauthorized political committee, and by failing to satisfy the FEC's disclaimer requirements.

We respectfully request that the Commission investigate these violations and any additional coordination between Harry Reid Votes, Tarkanian, and Sharron Angle and her campaign; enjoin Respondents from further violations of the Act; and assign the maximum fines permitted by law.

Sincerely,

Sam Lieberman

Chair, Nevada State Democratic Party

SUBSCRIBED AND SWORN to before me this 15 day of Junior 2010.

Notary Public

My Commission Expires:

8/19/2012

Notary Public - State of Neveda County of Clark LEA ROSS My Appointment Expires No. 04-91734-1 August 19, 2012

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Form 8871

### Political Organization Notice of Section 527 Status

OMB No. 1545-1693

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# "Gun Rights" Night 2<sup>nd</sup> Amendment Event

"...the right of the people to keep and bear Arms, shall not be infringed"



## Featuring Guest speakers...

Steve Esh: History of gun rights

Danny Tarkanian: Is Harry really for gun rights?

Bob Irwin: Owner of the Gun Store/Candidate State Assembly

Key Note: Sharron Angle

US Senate Candidate that will defeat Harry Reid

## September 9<sup>th</sup>

7:00 - 9:00

"The Gun Store"

2900 E. Tropicana, Las Vegas, Nevada 89121 (702)-454 - 1110

Paid for and authorized by Friends of Sharron Angle